



Република Србија

МИНИСТАРСТВО ПОЉОПРИВРЕДЕ И ЗАШТИТЕ
ЖИВОТНЕ СРЕДИНЕ

Твининг пројекат Европске уније

Успостављање система за мониторинг, извештавање и верификацију
неопходног за успешну имплементацију Система трговине емисијама ЕУ



EU Twinning project

Creation of a monitoring, reporting and verification system for the successful
implementation of the EU Emissions Trading System

Пројекат финансира
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Presentation of the twinning on the implementation of the EU ETS

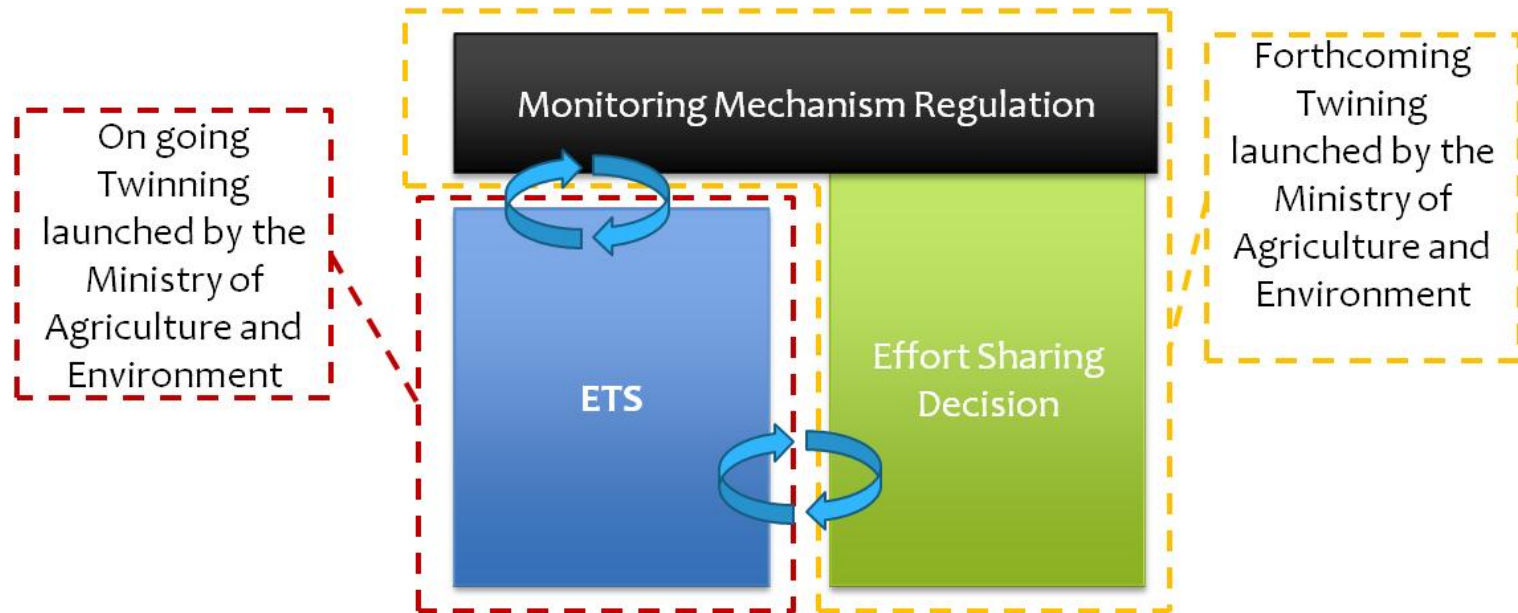


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General context



- EU policy



+ Sectoral measures (CO2 and cars, CO2 and vans, F-Gasses, Fuel quality directive, CO2 labeling for cars)



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MAIN FIGURES



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Main figures



- Starting date: 16 September 2013
- Duration: 24 months
- Budget: 1M€ (IPA2012)
- Project led by France (ministry of sustainable developement), in cooperation with :
 - Germany (federal ministry of environment)
 - Austria (environmental protection agency)
- Around 400 man-days of expertise



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Duration



- 24 months is challenging:
 - Appropriation of the system for the establishment of relevant institution (+/- 9 months)
 - Drafting of laws and by-laws (+/- 12 months)
 - Training and capacity building for monitoring only (+/- 9 months)
 - Consideration of transitional measures towards the EU ETS (+/- 12 months)



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Key MS experts



- French Ministry for sustainable development
 - Including its regional offices
 - German Emission Trading Authority (DEHSt)
 - Austrian Environmental Agency
- => Diversity of organization led to raising the key questions (e.g. centralised vs. decentralised approach, role of an agency, etc.)



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ACTIVITIES



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Purpose of the project



- Accelerate harmonization with and implementation of EU climate acquis through establishment of ~~the monitoring, reporting and verification (MRV) system~~ **for** the EU Emission Trading System (EU ETS)
- Indicators of achievement:
 - Institutions in place;
 - GHG inventory prepared;
 - Necessary guidelines and implementation plans prepared;



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Activities



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Structure of activities



- Scope of the project should be broad (full ETS), even if 2 different tracks have to be considered:
 - Short term : implementation of MRV
 - Long term : implementation of trading aspects
- Question of transitional measures essential
- Link with GHG inventory not essential, but GHG inventory useful for transitional measures



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Political implication (1/2)



- Key political questions should be solved in due time, e.g.:
 - Institutional organization
 - ETS Aviation
 - Transitional measures (like CO2 tax)
 - Free allocation
- => Establishment of a National Climate Change Committee outside of the project recommended



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Political implication (2/2)



- Adequate human resources key for capacity building and therefore for sustainability of the project

Institution	Estimated number of additional man-days	Estimated number of additional full time job equivalent
MAEP/Climate change division	380 (+80 man-days for NIMs)	≈ 2
SEPA	624	≈ 3
CAD	42	< 1
MAEP/Department for prevention and control	225	≈ 1
ATS	70	< 1



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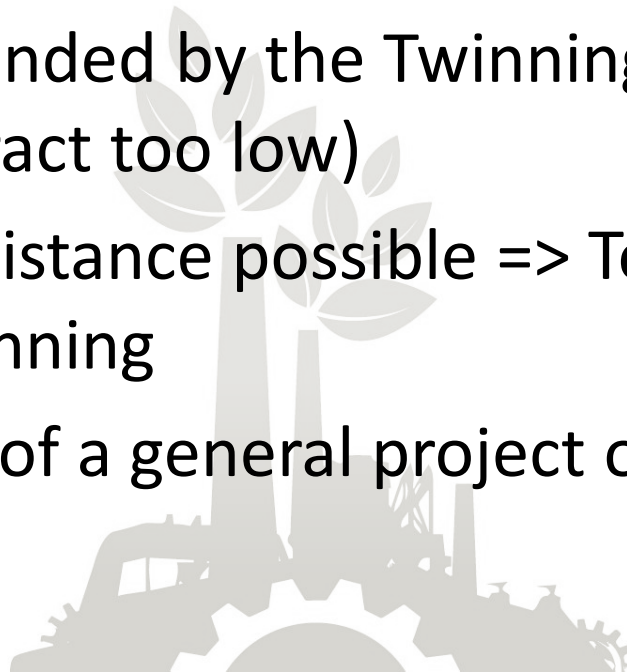
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IT requirements



- IT requirements (e.g. MP, AER, etc.) essential
 - Cannot be funded by the Twinning (level for service contract too low)
 - Technical assistance possible => To be coordinated with the Twinning
 - May be part of a general project on environment reporting



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METHODOLOGY



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Results



- Institutional organization in place for the implementation of the EU ETS – *June 2014*
- Drafting of laws and by-laws – *on-going*
- Capacity building for public administration and enterprises – *on-going*
- Long term strategy for the implementation of the EU ETS at the date of accession (transitional measures) – *on-going*



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Institutional organization (1/2)



- 8 thematic working groups
- Consultation of stakeholder
 - Information essential (dedicated group)
- More than 20 experts from Member States involved during 8 months
- Synthesis report provided to the BC for endorsement by the government



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Institutional organization (2/2)



- Clear role for ATS (Accreditation body of Serbia) and for entities in charge of market oversight
 - Training needed in any case
- No one-fits-all model for competent authorities:
 - France : Ministry at the local level
 - Austria : Local authorities with the support of the federal environmental agency
 - Germany : Federal environmental agency (except for permits for stationary installations at the local level)



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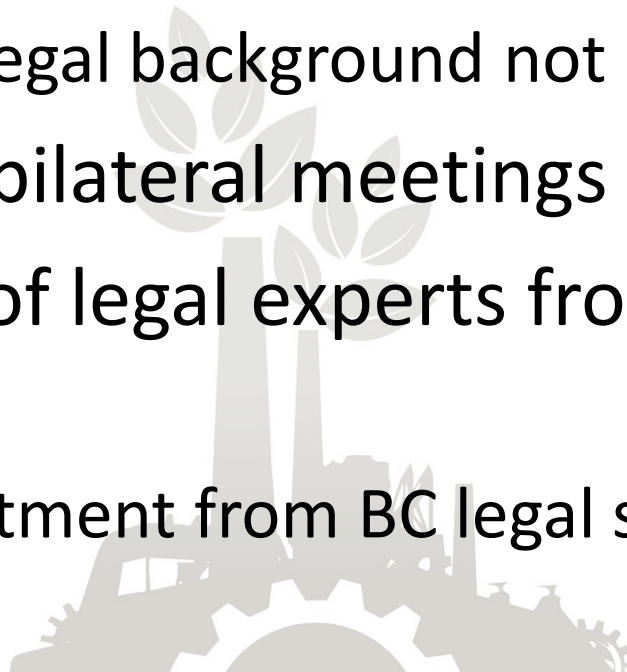
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Drafting of laws and by-laws (1/2)



- 2 weeks task force by 4 experts from 3 MS
 - Diversity of legal background not effective
- 2 sessions of bilateral meetings
- Involvement of legal experts from the BC essential
 - Clear commitment from BC legal services on the project



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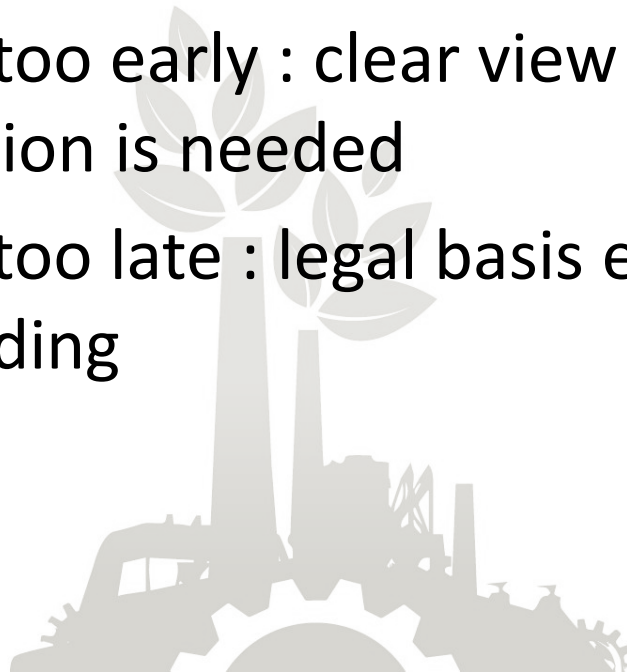
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Drafting of laws and by-laws

(2/2)



- Recommendations :
 - Not starting too early : clear view on the implementation is needed
 - Not starting too late : legal basis essential for capacity building



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Capacity building (1/2)



- More than 150 industry representatives informed in Nis, Novi Sad and Belgrade
- Potential verifiers informed
- Public administration trained



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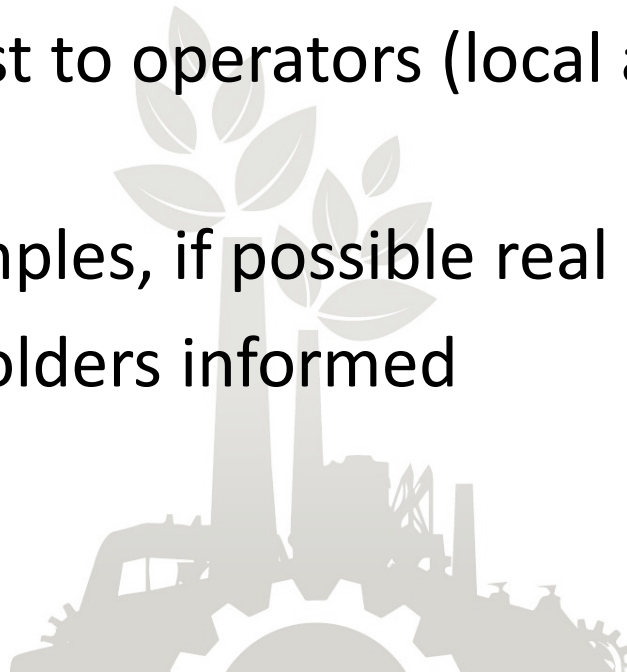
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Capacity building (2/2)



- Recommendations:
 - Be the closest to operators (local and sectoral trainings)
 - Rely on examples, if possible real example
 - Keep stakeholders informed



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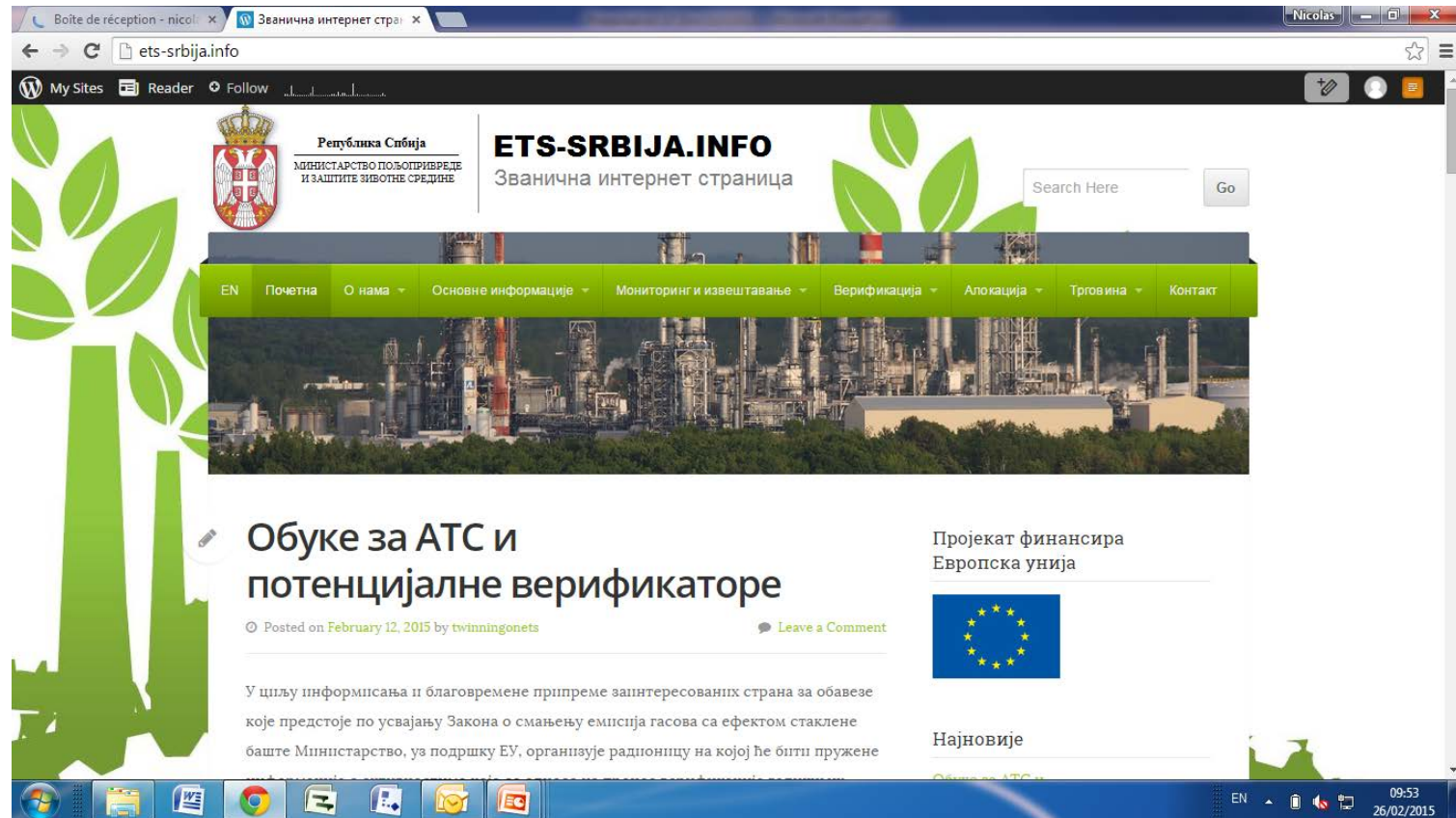
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Transitional measures (1/2)



- 5 missions of various experts (including economists)
- Aim:
 - Assessment of the impact of the EU ETS (e.g. in Serbia SUDES project provided good basis)
 - Assessment of possible measures to converge to the EU ETS (such as domestic ETS, taxation, technical measures...)



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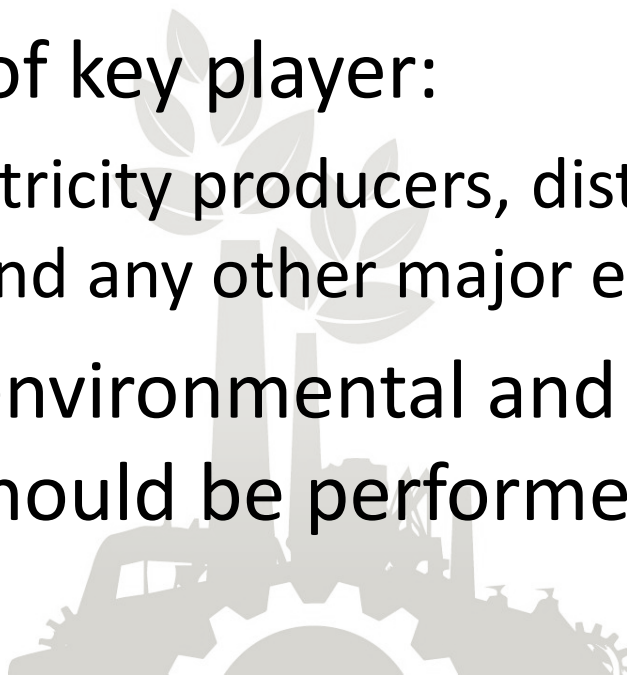
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Transitional measures (2/2)



- Political discussion
- Involvement of key player:
 - national electricity producers, district heating companies and any other major emitter
- Economical, environmental and social impact assessment should be performed



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Study visit



- 1 organized, 3 scheduled
- Recommendation:
 - Planning of study visit with clear agenda should be established at the inception phase of the project, if not in the contract
 - Better to have several targeted study visits for small groups than few general
 - Persons in charge of accreditation, for example, do not care about registries



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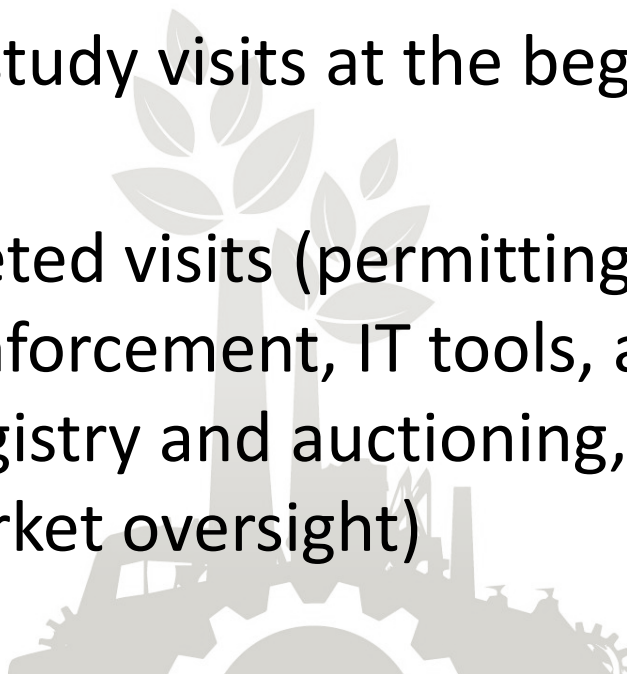
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Planning of study visits



- Recommendations:
 - 1/2 general study visits at the beginning of the project
 - Up to 9 targeted visits (permitting, monitoring, reporting, enforcement, IT tools, aviation activities, registry and auctioning, accreditation of verifiers, market oversight)



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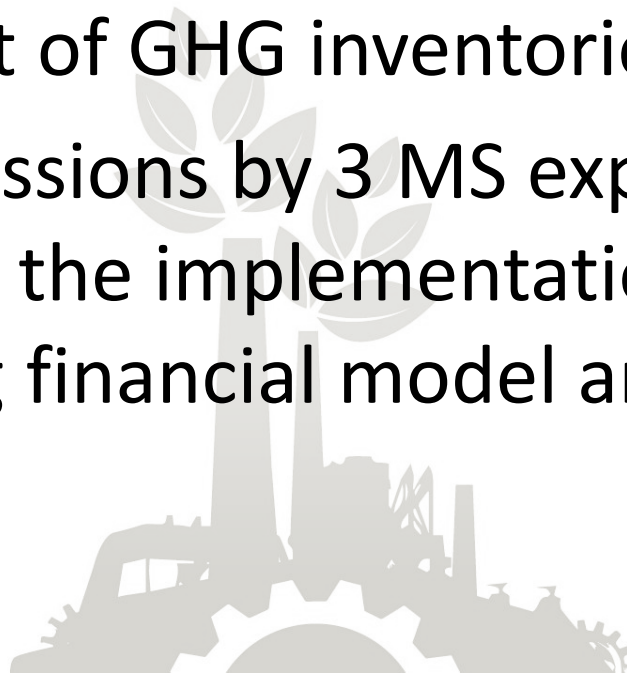
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Other activities



- 2 x 2 weeks missions by 4 MS experts on the establishment of GHG inventories
- 2 x 1 week missions by 3 MS experts provide guidelines for the implementation of the EU ETS, including financial model and planning



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GENERAL RECOMMENDATIONS



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General recommendations (1/2)



- Anticipate
 - Implementation of the EU ETS takes at least 4 years to be implemented properly
 - Early accurate monitoring and reporting means easier implementation afterwards
- Have a strategic view of the implementation
 - For transitional measures
 - For synergy with other (climate) policies



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General recommendations (2/2)



- Consider a multi-project approach
 - Twinning is not relevant for the entire implementation of the EU ETS
 - Technical assistance for implementation of IT tools and maybe for some other parts (such as customer service for example)
- Be positive
 - Implementing EU ETS is about improving efficiency and competitiveness



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Thank you

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